

July 4, 2021

Senator Charles Grassley
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Dear Senator Grassley,

Thank you for sponsoring S.253 (Cannabidiol and Marihuana Research Expansion Act). It is long overdue.

While the federal government has been dragging its feet, a total of forty-seven states have said enough is enough, and authorized the use of cannabis for medical purposes, including your own state of Iowa in 2017, Iowa Code Chapter 124E. The federal government takes the incredible position that it can stand in opposition to those forty-seven states. Who would have imagined that to even be possible when the states created the federal government for their mutual protection?

Just a few days ago, Justice Clarence Thomas pointed out the obvious absurdity of Congress' hypocrisy in creating an exemption for medical use of cannabis each year in the annual federal budget while leaving intact the onerous federal tax penalty under IRS Code, 26 U.S.C. § 280E. Justice Thomas thinks *Gonzales v. Raich*, 545 U.S. 1 (2005), in which he filed a dissenting opinion, is no longer controlling.

Beyond the arguments Justice Thomas makes, your own state of Iowa does not allow the personal cultivation of cannabis which was the main objection of the majority in the *Raich* decision (the inability to distinguish home grown cannabis from illegal cannabis in interstate commerce). Our state approved cannabis products do not look anything like raw cannabis.

The DEA tells me 21 C.F.R. § 1307.03 does not allow exemptions from statutory prohibitions, but fails to explain why the DEA currently maintains an exemption for another federal Schedule I controlled substance, peyote. 21 C.F.R. § 1307.31. Peyote is statutorily prohibited just like cannabis. So how does what the DEA is telling me make any sense? Iowa needs an exemption for cannabis just like the one the DEA currently maintains for peyote. How hard is that to understand?

I spoke with Dale Woolery (executive director of the Iowa Office of Drug Control Policy) last week and he agreed with me there have been zero incidents of diversion from our state medical cannabis program and zero incidents of adverse effects from patients using the approved medical cannabis products in Iowa.

Can you speak with the DEA and find out why they think the patients on our state program should be forced to pay excessive costs associated with the 26 U.S.C. § 280E IRS tax penalty Justice Thomas is reacting to? How is it fair that users of peyote don't have to pay this kind of overhead to the IRS, but state authorized users of medical cannabis products do?

Can you tell me why our patients should be discriminated against in employment, housing, education, and health care, because of Schedule I when that same discrimination does not exist for these users of peyote? Why on earth would we make an exemption for peyote and deny the same protection for Iowans participating in our state medical cannabis program?

Have you considered sponsoring a bill like H.R.3105, Common Sense Cannabis Reform for Veterans, Small Businesses, and Medical Professionals Act, for example?

Here is a link to a petition we filed with the DEA filed in May of 2021, along with four letters from our state department of health asking the DEA and other federal agencies to give us a break.

<https://iowamedicalmarijuana.org/cases/olsen-dea-2021.html>

Can you help us?

Here is another link regarding the next meeting of the Iowa Medical Cannabidiol Board on August 20, 2021, where that board is going to consider asking you to help us.

<https://carl-olsen.com/2021/06/update-on-federal-cannabis-exemption>

Thank you!

Sincerely,

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Statement of THOMAS, J.

SUPREME COURT OF THE UNITED STATES

STANDING AKIMBO, LLC, ET AL., *v.* UNITED STATES

ON PETITION FOR WRIT OF CERTIORARI TO THE UNITED
STATES COURT OF APPEALS FOR THE TENTH CIRCUIT

No. 20–645. Decided June 28, 2021

The petition for a writ of certiorari is denied.

Statement of JUSTICE THOMAS respecting the denial of certiorari.

Sixteen years ago, this Court held that Congress’ power to regulate interstate commerce authorized it “to prohibit the local cultivation and use of marijuana.” *Gonzales v. Raich*, 545 U. S. 1, 5 (2005). The reason, the Court explained, was that Congress had “enacted comprehensive legislation to regulate the interstate market in a fungible commodity” and that “exemption[s]” for local use could undermine this “comprehensive” regime. *Id.*, at 22–29. The Court stressed that Congress had decided “to prohibit *entirely* the possession or use of [marijuana]” and had “designate[d] marijuana as contraband for *any* purpose.” *Id.*, at 24–27 (first emphasis added). Prohibiting any intrastate use was thus, according to the Court, “‘necessary and proper’” to avoid a “gaping hole” in Congress’ “closed regulatory system.” *Id.*, at 13, 22 (citing U. S. Const., Art. I, §8).

Whatever the merits of *Raich* when it was decided, federal policies of the past 16 years have greatly undermined its reasoning. Once comprehensive, the Federal Government’s current approach is a half-in, half-out regime that simultaneously tolerates and forbids local use of marijuana. This contradictory and unstable state of affairs strains basic principles of federalism and conceals traps for the unwary.

This case is a prime example. Petitioners operate a med-

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ical-marijuana dispensary in Colorado, as state law permits. And, though federal law still flatly forbids the intrastate possession, cultivation, or distribution of marijuana, Controlled Substances Act, 84 Stat. 1242, 1247, 1260, 1264, 21 U. S. C. §§802(22), 812(c), 841(a), 844(a),¹ the Government, post-*Raich*, has sent mixed signals on its views. In 2009 and 2013, the Department of Justice issued memorandums outlining a policy against intruding on state legalization schemes or prosecuting certain individuals who comply with state law.² In 2009, Congress enabled Washington D. C.’s government to decriminalize medical marijuana under local ordinance.³ Moreover, in every fiscal year since 2015, Congress has prohibited the Department of Justice from “spending funds to prevent states’ implementation of their own medical marijuana laws.” *United States v. McIntosh*, 833 F. 3d 1163, 1168, 1175–1177 (CA9 2016) (interpreting the rider to prevent expenditures on the prosecution of individuals who comply with state law).⁴ That policy

¹A narrow exception to federal law exists for Government-approved research projects, but that exception does not apply here. 84 Stat. 1271, 21 U. S. C. §872(e).

²See Memorandum from Dep. Atty. Gen. to Selected U. S. Attys., Investigations and Prosecutions in States Authorizing the Medical Use of Marijuana (Oct. 19, 2009); Memorandum from Dep. Atty. Gen. to All U. S. Attys., Guidance Regarding Marijuana Enforcement (Aug. 29, 2013). In 2018, however, the Department of Justice rescinded those and three other memorandums related to federal marijuana laws. Memorandum from U. S. Atty. Gen. to All U. S. Attys., Marijuana Enforcement (Jan. 4, 2018). Despite that rescission, in 2019 the Attorney General stated that he was “accepting the [2013] Memorandum for now.” Somerset, Attorney General Barr Favors a More Lenient Approach to Cannabis Prohibition, *Forbes*, Apr. 15, 2019.

³See Congress Lifts Ban on Medical Marijuana for Nation’s Capitol, Americans for Safe Access, Dec. 13, 2009.

⁴Despite the Federal Government’s recent pro-marijuana actions, the Attorney General has declined to use his authority to reschedule marijuana to permit legal, medicinal use. *E.g.*, *Krumm v. Holder*, 594 Fed. Appx. 497, 498–499 (CA10 2014) (citing §811(a)); Denial of Petition to Initiate Proceedings to Reschedule Marijuana, 81 Fed. Reg. 53688

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has broad ramifications given that 36 States allow medicinal marijuana use and 18 of those States also allow recreational use.⁵

Given all these developments, one can certainly understand why an ordinary person might think that the Federal Government has retreated from its once-absolute ban on marijuana. See, *e.g.*, Halper, *Congress Quietly Ends Federal Government’s Ban on Medical Marijuana*, L. A. Times, Dec. 16, 2014. One can also perhaps understand why business owners in Colorado, like petitioners, may think that their intrastate marijuana operations will be treated like any other enterprise that is legal under state law.

Yet, as petitioners recently discovered, legality under state law and the absence of federal criminal enforcement do not ensure equal treatment. At issue here is a provision of the Tax Code that allows most businesses to calculate their taxable income by subtracting from their gross revenue the cost of goods sold *and* other ordinary and necessary business expenses, such as rent and employee salaries. See 26 U. S. C. §162(a); 26 CFR. 1.61–3(a) (2020). But because of a public-policy provision in the Tax Code, companies that deal in controlled substances prohibited by federal law may subtract only the cost of goods sold, not the other ordinary and necessary business expenses. See 26 U. S. C. §280E. Under this rule, a business that is still in the red after it pays its workers and keeps the lights on might nonetheless owe substantial federal income tax.

As things currently stand, the Internal Revenue Service is investigating whether petitioners deducted business expenses in violation of §280E, and petitioners are trying to

(2016).

⁵Hartman, *Cannabis Overview*, Nat. Conference of State Legislatures (June 22, 2021), <https://www.ncsl.org/research/civil-and-criminal-justice/marijuana-overview.aspx>. The state recreational use number does not include South Dakota, where a state court overturned a ballot measure legalizing marijuana. *Ibid.*

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prevent disclosure of relevant records held by the State.⁶ In other words, petitioners have found that the Government’s willingness to often look the other way on marijuana is more episodic than coherent.

This disjuncture between the Government’s recent *laissez-faire* policies on marijuana and the actual operation of specific laws is not limited to the tax context. Many marijuana-related businesses operate entirely in cash because federal law prohibits certain financial institutions from knowingly accepting deposits from or providing other bank services to businesses that violate federal law. Black & Galeazzi, *Cannabis Banking: Proceed With Caution*, American Bar Assn., Feb. 6, 2020. Cash-based operations are understandably enticing to burglars and robbers. But, if marijuana-related businesses, in recognition of this, hire armed guards for protection, the owners and the guards might run afoul of a federal law that imposes harsh penalties for using a firearm in furtherance of a “drug trafficking crime.” 18 U. S. C. §924(c)(1)(A). A marijuana user similarly can find himself a federal felon if he just possesses a firearm. §922(g)(3). Or petitioners and similar businesses may find themselves on the wrong side of a civil suit under the Racketeer Influenced and Corrupt Organizations Act. See, e.g., *Safe Streets Alliance v. Hickenlooper*, 859 F. 3d 865, 876–877 (CA10 2017) (permitting such a suit to proceed).

I could go on. Suffice it to say, the Federal Government’s current approach to marijuana bears little resemblance to

⁶In their petition for a writ of certiorari, petitioners contend that the lack of a deduction for ordinary business expenses causes the tax to fall outside the Sixteenth Amendment’s authorization of “taxes on incomes.” Therefore, they contend the tax is unconstitutional. That argument implicates several difficult questions, including the differences between “direct” and “indirect” taxes and how to interpret the Sixteenth Amendment. Cf. *National Federation of Independent Business v. Sebelius*, 567 U. S. 519, 570–571 (2012); *Taft v. Bowers*, 278 U. S. 470, 481–482 (1929). In light of the still-developing nature of the dispute below, I agree with the Court’s decision not to delve into these questions.

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the watertight nationwide prohibition that a closely divided Court found necessary to justify the Government’s blanket prohibition in *Raich*. If the Government is now content to allow States to act “as laboratories” “and try novel social and economic experiments,” *Raich*, 545 U. S., at 42 (O’Connor, J., dissenting), then it might no longer have authority to intrude on “[t]he States’ core police powers . . . to define criminal law and to protect the health, safety, and welfare of their citizens.” *Ibid*. A prohibition on intrastate use or cultivation of marijuana may no longer be necessary *or* proper to support the Federal Government’s piecemeal approach.